

## Cabinet

MINUTES of the OPEN section of the Cabinet held on Tuesday 22 January 2019 at 4.00 pm at the Council Offices, 160 Tooley Street, London SE1 2QH

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**PRESENT:** Councillor Peter John OBE (Chair)  
Councillor Rebecca Lury  
Councillor Evelyn Akoto  
Councillor Jasmine Ali  
Councillor Stephanie Cryan  
Councillor Richard Livingstone  
Councillor Victoria Mills  
Councillor Leo Pollak  
Councillor Johnson Situ  
Councillor Kieron Williams

**1. APOLOGIES** FIELD\_PAGE\_RANGE

All members were present.

**2. NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT**  
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The chair gave notice of the following late item:

Item 7: Deputation requests

Reasons for urgency and lateness will be specified in the relevant minute

**3. NOTICE OF INTENTION TO CONDUCT BUSINESS IN A CLOSED MEETING, AND  
ANY REPRESENTATIONS RECEIVED** FIELD\_PAGE\_RANGE

No representations were received in respect of the items listed as closed business for the meeting.

**4. DISCLOSURE OF INTERESTS AND DISPENSATIONS FIELD\_PAGE\_RANGE**

Councillor Richard Livingston declared a non-pecuniary interest in respect of item 15: Livesey Exchange; he is as a trust member for the Livesey Exchange project and confirmed his intention to withdraw from the meeting while this item was being discussed.

**5. PUBLIC QUESTION TIME (15 MINUTES) FIELD\_PAGE\_RANGE**

**Public question from Toby O' Connor**

To ensure '*Regeneration that works for all* (SP2)', will Councillor Johnson Situ reaffirm his statements last week that:

- no individual planning application will be determined before the St Thomas Street East Framework (STSEF) engagement process is completed and the result has been approved.
- Environmental statements will be required to address cumulative impacts.

**Response from Councillor Johnson Situ, Cabinet Member for Growth, Development and Planning**

I provided the comment about the engagement process in a letter to developers on 18 July 2018 and therefore can reaffirm that we would expect the results of the engagement to be considered before determining planning applications on St Thomas Street.

We are keen that genuine consultation is carried out on the joint pre-app design once planners are satisfied that key issues and aspects have been agreed, and that a coordinated scheme can be discussed with the public which is deliverable. Early engagement is obviously important when the public can genuinely inform the development of plans and this is encouraged. We would envisage that a joint consultation on the emerging design would be organised once a pre-app letter has been issued and would ask that arrangements for planning the joint consultation are discussed with the council in advance.

We have already asked for environmental statements to address cumulative impacts as part of the planning process. This would regularly be requested on all strategic planning applications particularly where a number of applications are coming forward in one place.

**Supplemental question**

Toby O Connor asked a supplemental question seeking clarification on cumulative impact.

It was confirmed that environmental statements take account of cumulative effects. Substantial engagement on the four sites and events are planned. Assurances were given that full and open engagement will take place.

**6. MINUTES FIELD\_PAGE\_RANGE**

**RESOLVED:**

That the minutes of the meeting held on 11 December 2018 be approved as a correct record and signed by the chair.

## **7. DEPUTATION REQUESTS FIELD\_PAGE\_RANGE**

The report had not been circulated five clear days in advance of the meeting. The chair agreed to accept this item as urgent as the request had been received in line with the constitutional deadline for the receipt of deputation requests.

### **RESOLVED:**

That the deputation be received.

### **Old Bermondsey Neighbourhood Forum**

The Old Bermondsey Neighbourhood Forum (OBNF) addressed cabinet regarding what they felt to be significant outstanding deficiencies in the “New Southwark Plan Proposed Submission Version Amended Policies”. They felt that the immediate negative impact of these deficiencies upon the local environment would be illustrated by specific reference to current planning activity on St Thomas Street which the council is currently shaping with developers through the St Thomas Street East Framework (STSEF).

The deputation highlighted the fact that consultation on the framework was problematic as well as issues in respect of site allocation policies and tall buildings (they felt that these were deliberately vague and poorly evidenced). The deputation also referred to concerns relating to local lists.

Full details of the deputation’s written submission are set out in the report for this item.

Councillor Johnson Situ confirmed that he was happy to meet separately with the deputation and clarify the points raised.

## **8. HOUSING REVENUE ACCOUNT - FINAL RENT-SETTING AND BUDGET REPORT 2019-20 FIELD\_PAGE\_RANGE**

Appendix H of this item which contained the results of consultation meetings between and 7 and 21 January 2019 was circulated separately.

### **RESOLVED:**

1. That a rent decrease of 1.0% for all directly and tenant managed (TMO) housing stock within the housing revenue account (HRA) (including estate voids, sheltered and hostels) be agreed with effect from 1 April 2019. This is in accordance with the provisions of the Welfare Reform and Work Act 2016.
2. That with regard to other HRA-wide charges, tenant service charges, comprising estate cleaning, grounds maintenance, communal lighting and door entry maintenance be increased as set out in paragraph 18 of the report, with effect from 1 April 2019.

3. That no increase be made to sheltered housing service charges with effect from 1 April 2019, as set out in paragraph 19 of the report.
4. That charges for garages and other non-residential facilities with effect from 1 April 2019, be increased as set out in paragraphs 20 and 21 of the report.
5. That there be no increase to district heating and hot water charges with effect from 1 April 2019, as set out in paragraph 22 of the report.
6. That the HRA budget proposals set out in the report be agreed and it be noted that these changes ensure a balanced budget is set as required by statute.
7. That the commitments made in December 2018 be reaffirmed to ensure that savings made are primarily based on efficiencies, and that where staffing reductions form part of any said savings, due consultation and process is followed with trade unions.

**9. ADMISSION ARRANGEMENTS FOR COMMUNITY PRIMARY SCHOOLS FOR SEPTEMBER 2020 AND AMENDMENT (AT SHORT NOTICE) OF PRIMARY PUBLISHED ADMISSION NUMBERS (PANS) FOR SEPTEMBER 2019**  
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**RESOLVED:**

1. That the Southwark Community Primary Schools Admission Arrangements ("the Arrangements") for September 2020 as set out in Appendix 1 of the report be agreed.
2. That it be agreed to proceed with the reduction to the 2019-20 Published Admissions Numbers (PANs) of the following 13 primary schools: St George's Cathedral RC; Charlotte Sharman; Keyworth; St Paul's CE; Robert Browning; Phoenix; Hollydale; Bellenden; Camelot; Ivydale; Brunswick Park; Comber Grove and Crawford as listed in Appendix 4 of the report, and that officers be instructed to seek a variation from the Office of the Schools' Adjudicator (OSA) directly to implement these amendments for all ten community schools and to continue to work with three, non-community schools which are their own admission authorities to do so.

**10. SOUTHWARK COORDINATED ADMISSION SCHEMES FOR PRIMARY, JUNIOR AND SECONDARY ADMISSIONS 2020** FIELD\_PAGE\_RANGE

**RESOLVED:**

1. That it be noted that the primary (reception), junior and secondary (Year 7) coordinated admission schemes for 2020 admissions were unchanged as they have worked effectively for Southwark residents during the last academic year.
2. That the primary (reception), junior and secondary (Year 7) coordinated admission schemes for 2020 admissions attached as Appendix 1, Appendix 2 and Appendix 3 of the report be agreed.

**11. LIBRARIES AND HERITAGE STRATEGY 2019 - 2022 FIELD\_PAGE\_RANGE**

**RESOLVED:**

That the proposed Libraries and Heritage Strategy 2019 – 2022 be agreed.

**12. NEW LIBRARY AND HERITAGE CENTRE FOR WALWORTH FIELD\_PAGE\_RANGE**

**RESOLVED:**

1. That it be confirmed that pursuant to s120 Local Government Act 1972 and s7 Public Libraries and Museums Act 1964 and subject to planning matters set out in paragraphs 18 and 19 of the report being resolved, the council takes a lease of ground floor accommodation on the land shown edged red on the plan at Appendix A of the report.
2. That it be confirmed that the lease will be in accordance with the principal terms set out in full in paragraph 6 of the closed version of the report and substantially in paragraph 15 of the open report.
3. That authority be delegated to the director of regeneration to agree the details of the proposed lease.
4. That authority be delegated to the director of leisure to agree and commission the fit out specification and works to deliver a new library and heritage centre.
5. That a capital budget set out in the closed version of the report to fund the acquisition of the lease of the premises and its subsequently fit-out for library and heritage centre purposes be approved.

**13. IMPLEMENTING CIVIL PENALTIES IN THE PRIVATE RENTED SECTOR  
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**RESOLVED:**

1. That the adoption of the Private Sector Housing - Prosecution and Civil Penalties Enforcement Policy, in Appendix 1 of the report, for use by the duly authorised officers be approved.
2. That authority for enforcement of the Housing and Planning Act 2016 (HPA 2016) be delegated to the strategic director of environment and leisure.
3. That authority to make minor amendments to the civil penalty charge matrix to reflect any legal changes by way of regulations and/or guidance be delegated to the strategic director of environment and leisure.

**14. NEW SOUTHWARK PLAN: PROPOSED SUBMISSION VERSION - AMENDED  
POLICIES FIELD\_PAGE\_RANGE**

**RESOLVED:**

1. That the New Southwark Plan Proposed Submission version: amended policies January 2019 (Appendix A of the report) be agreed for consultation.
2. That the consultation plan (Appendix B of the report), consultation report (Appendix C of the report), integrated impact assessment (Appendix D of the report), equalities impact assessment (Appendix E of the report) and habitats regulations assessment (Appendix F of the report) be noted.
3. That the New Southwark Plan Proposed Submission version: amended policies January 2019 be referred to council assembly 27 March 2019 for agreement.

**15. LIVESEY EXCHANGE FIELD\_PAGE\_RANGE**

Councillor Richard Livingstone having declared a non-pecuniary interest on this item, withdrew from the meeting while this item was being discussed and a decision made.

**RESOLVED:**

1. That the Lease Heads of Terms and grant arrangements set out in the report for the Livesey Exchange to construct and operate a new, temporary community building on the Old Kent Road be approved.
2. That powers be delegated to the director of regeneration to negotiate and agree terms relating to the delivery arrangements, including the lease and grant agreements.

**16. SOUTHWARK BREXIT PANEL - RECOMMENDATIONS TO CABINET  
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**RESOLVED:**

1. That the work of the Southwark Brexit Panel (SBP) be welcomed, noting the report at Appendix 1 of the report.
2. That the recommendations from the Southwark Brexit Panel be accepted.
3. That in accepting the recommendations, it be noted that further work will be undertaken by officers in particular relation to:
  - a. Collating information and resources being provided by other organisations about support for EU citizens, the settled status application process and other relevant information, and signpost to voluntary and community sector organisations offering support;
  - b. Identifying vulnerable individuals and groups who may struggle with the settled status application process or be unaware of what they need to do, including older people (including in care homes or supported housing) and some people with disabilities, and work with voluntary and community groups to ensure those people are communicated with effectively;
  - c. Use the outcomes of the work from 3(a) and (b), to help establish the process

- for the one-off fund that will make grants to voluntary and community groups to support vulnerable people through Brexit;
  - d. Work with London First and other relevant pan-London groups to develop a plan for, protect and enhance our local tourist offer including undertaking work that seeks to promote the strong cultural offer in Southwark balanced against the potential pressures tourism can place on our residential communities.
4. That a progress report be brought to cabinet in March 2019.
  5. That in respect of recommendation 6 of the panel, it was requested that engagement with housing stakeholders should also take place.

## 17. MOTIONS REFERRED FROM COUNCIL ASSEMBLY FIELD\_PAGE\_RANGE

### RESOLVED:

#### The best possible start in life

That the motion referred from council assembly as a recommendation to cabinet, set out below be noted and agreed:

1. Council assembly notes:
  - a. Under this Labour administration, Southwark is delivering the best possible start in life for our children. Ofsted has rated our children's services good and our adoption services are outstanding. Southwark's Special Educational Needs and Disability (SEND) Services are examples of excellence where other local authorities are turning to Southwark for guidance on their SEND services. Our Youth Offending Service (YOS) was praised by Ofsted as it carries out its essential work supporting young people who have or at risk of offending. This Labour administration has protected funding for YOS and will continue to do so.
  - b. No child should be left behind, and so welcomes Southwark's continued efforts to improve education at every stage. From Early Years to Key Stage 5, Southwark exceeds national averages for results - including attainment of pupils with special educational needs.
  - c. Nine out of 10 schools in Southwark are rated as Good or Outstanding by Ofsted, showing that our schools are great places for our young people to learn and develop. Council assembly further notes the huge progress our schools have made in the last eight years, when less than two thirds were Good or Outstanding.
  - d. That this administration has made it easier for children to go to the local school of their choice and get the best possible start in life. Council assembly further notes the enormous progress from the previous administration's schools placement crisis where 500 children were not being offered a place at any of their preferred schools. Council assembly welcomes that there are now an additional 4,425 primary school places since 2009. This means almost 90% now get their first choice of primary school, and 64% get their first choice of secondary school.
  - e. The council's commitment that children should lead happy, healthy and full lives. It welcomes measures such as the introduction of Free Swim and Gyms

and Free Healthy School Meals to help tackle childhood obesity and improve standards. Council assembly further welcomes the council's programme of refurbishing and improving play areas across the borough, so that every child has access to a top quality place to play in their neighbourhood.

f. Southwark is a great place to grow up.

2. Council Assembly further notes:

- a. After eight years of cuts and austerity from Conservative and Liberal Democrat governments, not all families are thriving. Council assembly recognises that cuts to council budgets, attacks on welfare and benefits, a national crisis in care, a housing crisis and spiralling youth violence have all impacted on young people in the borough. Investigations where a child is believed to be at risk of significant harm have more than doubled.
- b. The commitment from this administration to stand alongside our communities in the face of government attacks and to do what it can to support children and young people.

3. Council assembly welcomes the council's commitment to a fairer future for all and commitment that everyone has the best start in life with no one left behind.

4. Council assembly calls on cabinet:

- a. To launch a Keeping Families Strong strategy
  - i. To endorse, support and facilitate the work between the council and local communities, and to make sure parents are well supported as part of our Children and Families offer.
  - ii. To support the approach of the cabinet member for children, schools and adults to lead active engagement with parents across Southwark to make sure that the strategy targets the right support where it is needed.
- b. To protect existing and develop new early years services
  - i. To protect the funding of its 16 children's centres and start to roll out free healthy meals in our nursery schools from January 2019.
  - ii. To help parents spread the cost of childcare over a longer period by setting up an affordable loan scheme.
- c. To improve education for all
  - i. To welcome the increase in the number of Southwark schools rated either Good or Outstanding, which has risen to 91%, from 64% in 2010, and continue to raise standards in schools, ensuring that parents and pupils benefit from choice based on transparency with up to date and accessible information on schools.
  - ii. To open the Passmore Centre to provide training and apprenticeships for young people.
  - iii. To continue to support the work of the Construction Skills Centre to help our young people get the education and training they need to get the high skilled construction jobs being created in our borough.
- d. To guarantee an education place or an apprenticeship for all care leavers
  - i. To work across the council, with Catch22, other partners and local education and businesses to make sure that the 474 children in care and 440 care leavers the council is a corporate parent to, have every





- a. Southwark's EU referendum result was one of the highest in the UK in favour of staying in the EU – 73% voted to Remain.
  - b. Recent opinion polls indicate that there has been a significant swing in favour of a 'People's Vote' on the final Brexit deal and polls also indicate a clear opposition to the deal that the Prime Minister has proposed.
  - c. The Government's own impact assessments show that the UK is likely to be worse off in every scenario after Brexit.
  - d. A recent report by the Centre for Economic Performance at the London School of Economics noted that Inner London Boroughs like Southwark will be amongst those that will suffer the most from Brexit, of whatever variety.
  - e. There will be severe damage to our international relationships, reduced influence with other states, and the complete loss of say and control over the rules of the European Single Market and Customs Union, the largest market in the world.
  - f. There are a large number of non-UK EU nationals living in Southwark who are concerned about the impact of Brexit on their lives, and that their current rights are not being fully protected.
  - g. The Government has totally mismanaged the Brexit negotiations. The 'Chequers Statement', issued on 6th July 2018, (the closest indication yet of what a final deal might look like), has been rejected by EU negotiators and has also managed to alienate both supporters and opponents of Brexit. Similarly, the draft Withdrawal Agreement proposed by the Prime Minister is unlikely to be approved in a vote in Parliament.
  - h. The NHS is experiencing severe problems in recruiting and retaining nurses and doctors from other EU countries since the decision was made to leave the European Union, and this is having a real negative impact on the health of local residents.
  - i. The UK economy is now the slowest growing economy in Europe, reducing the prosperity of the UK and our local residents. New investment in the area is being jeopardised and new job opportunities are being lost.
  - j. Inflation caused by Brexit-related depreciation of the pound is driving up living costs for our poorest residents, further squeezing their living standards.
  - k. The Prime Minister's deal does not meet the six tests set out by the Labour Party in order to support any deal, which are:
    - i. Does it ensure a strong and collaborative future relationship with the EU?
    - ii. Does it deliver the "exact same benefits" as we currently have as members of the Single Market and Customs Union?
    - iii. Does it ensure the fair management of migration in the interests of the economy and communities?
    - iv. Does it defend rights and protections and prevent a race to the bottom?
    - v. Does it protect national security and our capacity to tackle cross-border crime?
    - vi. Does it deliver for all regions and nations of the UK?
  - l. The Prime Minister has failed to satisfy members of her own party, the Labour Party and the Liberal Democrats that this deal is right for Britain, and she is unlikely to command a Parliamentary majority to approve her deal.
2. In that event, council assembly therefore:
- a. Believes that the people of Southwark should have scrutiny of what is being negotiated on their behalf and an opportunity to vote either in a General Election, or failing that, a public vote on the final deal, including the option to

- remain in the EU.
- b. Supports all options remaining on the table in the event that a General Election is not called immediately, including formally adding its voice to those calling for a public 'People's Vote' on the final Brexit deal.
- c. Asks the three Members of Parliament that represent Southwark to publicly support a 'People's Vote' before any version of Brexit is implemented in the event that a General Election is not called immediately.

### **School cuts**

That the motion referred from council assembly as a recommendation to cabinet, set out below be noted:

1. Council assembly notes that as a result of the ongoing government cuts, Southwark's schools:
  - a. Will have lost £17,474,847 in overall funding between 2015-2020, equating to a loss of on average £457 per pupil.
  - b. Must bear the brunt of unfunded National Insurance increases.
  - c. Will suffer inadequate High Needs Block Funding, leaving our most vulnerable pupils without the support they need.
2. Council assembly further notes:
  - a. That despite the savage cuts being imposed by the Conservative government, our hardworking teachers, support staff, students and parents are doing their best to maintain our high standards.
  - b. The grassroots Fair Funding For Schools Campaign in Southwark, which is supported by Southwark's three Labour MPs, Liberal Democrat Councillors and Labour Councillors.
  - c. That 90% of Southwark's schools have been rated Good or Outstanding by Ofsted, and results continue to improve.
  - d. The Chancellor's Budget announcement for £400 million for schools to spend on 'little extras' is a drop in the ocean compared to the £2.5 billion that has been cut since 2015. Furthermore the £400 million is a one off payment so does not deal with the long term funding crisis in schools.
3. Council assembly resolves to call on cabinet:
  - a. To join other councils and Southwark's MPs in opposing the government's ongoing cuts to school budgets and call for more funding to be invested in education.
  - b. To call on the government to fully fund the pay increase for teachers that is independently recommended by the School Teachers' Review Body.
  - c. To support the coalition of trade unions campaigning against school cuts.
  - d. To recognise that the Pupil Premium benefits the most disadvantaged pupils in the borough, with Southwark pupils receiving over £112 million since the scheme was introduced, and confirms its commitment to ensuring that pupils continue to receive this support.

### **Royal British Legion commemoration**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

1. Council assembly notes:

- a. That November 2018 marks the centenary of the end of the First World War, the world's first truly global war.
  - b. The council's commitment under the Armed Forces covenant to recognise and remember the sacrifices made by the Armed Forces Community, particularly those who have made the ultimate sacrifice.
2. Council assembly therefore gratefully acknowledges:
    - a. The 1.1 million United Kingdom and Commonwealth servicemen and women who gave their lives in the First World War.
    - b. The contribution of all those who lived through this tragic and remarkable time and whose example and experience shaped the world we live in today.
  3. Council assembly asserts its full support for the Royal British Legion's 'Thank You' movement, and the 'Every One Remembered' initiative to commemorate each individual who served, sacrificed and changed our world.

### **End unfair evictions – abolish section 21 of the 1988 Housing Act**

That the motion referred from council assembly as a recommendation to cabinet, set out below be noted and agreed:

1. Council assembly notes:
  - a. Due to high house prices and the lack of sufficient social housing, the proportion of people renting privately has doubled since 2004; half of 18-35s, one in four families with children, and growing numbers of older people now live in privately rented homes.
  - b. Most of England's 11 million renters are on tenancies with fixed terms of six months or a year; after this period has ended, landlords can evict their tenants with just two months' notice, without giving them a reason. These 'no fault evictions' were introduced under section 21 of the 1988 Housing Act; before this, renters had much greater security and it was difficult for landlords to evict tenants who paid the rent on time and looked after the property.
  - c. Evictions are the number one cause of homelessness across the UK. 80% of evictions are on no-fault grounds, and 63% of private renters who were forced to move in 2016 were evicted not due to any fault of their own but because the landlord wanted to sell or use the property.
  - d. In Southwark, the number of accepted homeless applications resulting from the termination of assured short hold tenancies have significantly increased from 4.3% in 2010/11 to 30% in 2016/17. These terminations of short hold tenancies are not just as a result of section 21 notices, but these undoubtedly play a part.
  - e. Insecurity harms quality of life for tenants, with private renters less likely than either owners or people in council housing to say they know lots of people in their local area, but more worried that they will have to move within the next year. The threat of being evicted also gives landlords huge power over tenants, who may decide not to complain about disrepair, big rent increases or other problems in case they are kicked out.
  - f. In Germany, the Netherlands and Sweden (among other countries), tenancies are indefinite, meaning blameless tenants cannot be evicted from their homes.
  - g. In 2017, the Scottish government made tenancies indefinite and banned no-fault evictions under the terms of the Private Housing (Tenancies) (Scotland) Act 2016.
  - h. The End Unfair Evictions campaign run by Generation Rent, Acorn, the New

Economics Foundation and the London Renters Union, and launched in June 2018.

- i. The nearly 50,000 people who had, by mid-July 2018, signed the 38 Degrees petition to abolish section 21, a growing number of groups and individuals supporting abolition, including Labour Party leader Jeremy Corbyn, the Times newspaper, the London Assembly, the Resolution Foundation and Age UK.
  - j. That Labour Shadow Housing Minister, John Healey, has announced that the next Labour Government will tackle no fault evictions and legislate for new renters rights to control costs, improve conditions and increase security.
  - k. The commitment of Southwark Labour Group to improving conditions for renters in Southwark, including the manifesto pledge to introduce a Southwark Renters Union and deliver a Southwark Gold Standard for Rental Properties, which will be adopted in the Council Plan.
  - l. The work that Southwark Council are already doing to prevent homelessness, including using additional requirements brought into effect by the Housing Act 2004 and the Deregulation Act 2015 to challenge section 21 notices wherever possible.
2. Council assembly believes:
- a. Abolishing section 21 would help to make renting more secure, improve standards, increase tenant confidence and ultimately contribute towards making renting a viable long-term alternative to home ownership or social rent for the millions who currently cannot access either.
  - b. Since insecure tenancies make it difficult for renters to complain and organise for their rights, removing section 21 would make it easier for new renter unions like the London Renters Union and ACORN to organise to defend their members.
3. Council assembly calls on cabinet to:
- a. Work with the Unfair Evictions Campaign led by Generation Rent, the New Economics Foundation, ACORN and the London Renters Union, including by publicising campaign events and activities as appropriate.
  - b. Continue working to improve conditions for renters in Southwark by delivering a Southwark Renters Union and Southwark Gold Standard for rental properties.
  - c. Work with Harriet Harman MP, Neil Coyle MP, and Helen Hayes MP to call for the abolition of section 21 in Parliament.
  - d. Continue the work to prepare a robust business case about conditions of the private rented sector in Southwark so that the a borough wide licensing scheme can be implemented and calls on cabinet to consider proposals in 2019.

### **Third runway at Heathrow**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

1. Council assembly notes:
  - a. The recent Intergovernmental Panel on Climate Change (IPCC) report detailing the urgency of alleviating the extent and rapidity of man-made climate change.

- b. That aviation is a major worldwide contributor to man-made climate change<sup>1</sup>.
  - c. That the expansion of Heathrow airport by building a third runway is targeted at securing Heathrow's status as a hub for international connecting flights, rather than in response to demand from London residents.
  - d. That the planned third runway will mean more than 250,000 additional flights into Heathrow a year.<sup>2</sup>
2. Council assembly is concerned that:
- a. More flights into Heathrow will mean an increase in noise which will have a negative impact on Southwark residents living under the Heathrow flight path.
  - b. An increase in flights and service vehicles at Heathrow will also contribute to deteriorating air quality across London, which will also have a negative impact on Southwark residents.
3. Council assembly therefore resolves:
- a. To formally note its support for the work of the boroughs of Hillingdon, Wandsworth, Richmond, Hammersmith and Fulham, and the Royal Borough of Windsor and Maidenhead in joining forces with the Mayor of London and environmental groups such as Greenpeace and Friends of the Earth to challenge the expansion of Heathrow Airport and the building of a third runway.

### **Opposing bus cuts**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

1. Council assembly notes:
- a. The Transport for London (TfL) consultation launched on 28 September 2018 which proposed reductions in a number of bus routes across Southwark, following a fall in passenger numbers in central London.
  - b. That council assembly in July unanimously passed a motion opposing the reduction of the RV1 bus timetable from six services an hour to just three, and called on TfL to rethink these proposals.
  - c. That the new TfL consultation now proposes scrapping the RV1 bus route altogether, and shortening the route of the 45, 48, 53, 171, 172 and 388 buses so that they no longer serve central London.
  - d. That many Southwark residents use these buses as their primary form of transport, and that reducing or removing these services will have a significant and detrimental impact on them, making it harder to commute and travel for leisure.
  - e. That the proposals would terminate a number of bus routes that currently end in central London at the Elephant and Castle, and in other cases make the Elephant the last significant modal interchange. This can only make the bus stops at the Elephant more congested and slow traffic there.
  - f. That changes to bus routes would sever convenient direct links from the south of the borough; for example the 40 from Dulwich currently runs to Guy's Hospital, London Bridge underground and train station and across the river to Fenchurch Street station.
  - g. The Old Kent Road Area Action Plan, which will deliver 20,000 new homes,

<sup>1</sup> [https://en.wikipedia.org/wiki/Environmental\\_impact\\_of\\_aviation#Total\\_climate\\_effects](https://en.wikipedia.org/wiki/Environmental_impact_of_aviation#Total_climate_effects)

<sup>2</sup> <https://www.heathrowexpansion.com/the-expansion-plan/facts-and-figures/>

- and 10,000 new jobs along the Old Kent Road. That this increase in the number of people travelling to, from and along the Old Kent Road area will result in a greater demand on public transport, especially buses, in the area.
- h. Despite these proposals, TfL continue to negotiate s106 payments from Old Kent Road developments to increase bus routes in the area.
  - i. Southwark Council's response to the consultation, which clearly outlines the negative consequences of these bus cuts.
2. Council assembly believes:
- a. That there are detrimental impacts on equality arising from TfL's proposals. Buses are a particularly important mode of travel for people on low incomes and are a more accessible form of public transport for people with disabilities. Asking people with disabilities to change bus routes more often, as TfL proposes, will have a disproportionately negative impact on their travelling experience.
  - b. That the data that TfL is using to justify these changes is out of date in some cases, and therefore ignores recent increases in bus usage. For example, it is clear that the RV1 has seen an increase in usage since the road works along Tooley Street have been removed and its route has therefore become more reliable.
  - c. That it is short-sighted for TfL to reduce the frequency and shorten the route of some of the main and busiest bus routes along the Old Kent Road, such as the 53, just a few years before a planned increase in population in the Old Kent Road area.
3. Council assembly resolves to call on cabinet:
- a. To work with Caroline Pidgeon AM, Chair of the London Assembly's Transport Committee and Florence Eshalomi, AM for Southwark and Lambeth and vice-chair of the London Assembly's Transport Committee, to oppose these bus cuts.
  - b. To meet with representatives from TfL following the consultation to ensure they understand that the impact of the cuts proposed in the service would be significant to our residents.
  - c. To campaign publicly against these and any further bus cuts that will disadvantage Southwark's residents.
  - d. To work with other boroughs impacted by these cuts as part of this campaign.

### **Overground ticket office closures**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

1. Council assembly notes:
- a. The Arriva Rail London (ARL) and Transport for London (TfL) consultation on the proposed closure of ticket offices at 51 London Overground stations, which ran from 20 September 2018 to 11 October 2018.
  - b. That two of the stations which would be affected by these closures are in Southwark: Rotherhithe and Surrey Quays.
  - c. That these proposals have been opposed by the Rail, Maritime and Transport union (RMT) and Transport Salaried Staffs' Association (TSSA).
  - d. That there was an overwhelming response to the consultation on the closures, with 3,400 responses to an online questionnaire, 959 emails, 2,063 postcards, 31 written submissions, and a number of petitions.

- e. That a decision on the closure of the London Overground stations has been delayed as a result of the number of response to the consultation.
  - f. That in 2015, ticket offices across the London Underground network were closed by the former Conservative Mayor of London, Boris Johnson, despite widespread opposition from both rail unions and service users.
  - g. That in 2016, the Labour Mayor of London, Sadiq Khan, ordered a review of the London Underground ticket office closures.
  - h. That the review, carried out by the independent watchdog London TravelWatch, found that these closures had caused 'significant issues' and that not enough steps were taken to mitigate the impact of the closures, and as a result the service did suffer.
2. Council assembly believes:
- a. That the closure of London Overground ticket offices would, like the closure of London Underground ticket offices, have a significant and negative impact on station users and passengers.
  - b. That elderly, disabled, and vulnerable residents who may need assistance with purchasing tickets will be disproportionately affected by the proposed closures.
  - c. That all residents in Southwark using Rotherhithe and Surrey Quays stations deserve the best possible service.
3. Council assembly calls on cabinet to:
- a. Write to Heidi Alexander, the Deputy Mayor for Transport, expressing concerns about the impact of the proposed ticket office closures.
  - b. Ask Caroline Pidgeon AM, Chair of the London Assembly's Transport Committee and Florence Eshalomi, AM for Southwark and Lambeth, and Deputy Chair of the London Assembly Transport Committee, to raise these proposed ticket office closures at a future meeting of the Transport Committee.

### **Solidarity with the Windrush generation**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

- 1. Windrush has become a symbol of African-Caribbean migration to the UK following the British government's invitation to workers from the Commonwealth countries to help reduce the British labour shortage and re-build the war damaged country.
- 2. Council assembly pays tribute to Patrick Vernon OBE, former Hackney Labour councillor, for first raising this issue by starting the online petition for justice for Windrush.
- 3. Council assembly celebrates Southwark's diverse population. As of 2015, 48% of Southwark's population identified as Black, Asian or from another ethnic minority. Around 6% of Southwark's population is of Afro-Caribbean descent, and while there are no official records, it is believed that Southwark is home to hundreds, if not thousands of people who answered the call to move to the UK from Commonwealth countries that had not yet become independent from the UK.
- 4. Council assembly welcomes:
  - a. The contributions of the Windrush generation to our society and community in Southwark, such as that of Sam King, who served in the RAF before travelling on the Empire Windrush to the UK. He worked in the Royal Mail for 34 years,



and in 1982 became a Labour councillor for Bellenden ward in Peckham. He later became the first black mayor of Southwark and was awarded an MBE in 1998.

- b. The contribution of black women such as Princess Ademola, daughter of the Alake of Abeokuta, the paramount chief in northern Nigeria, who worked at Guys Hospital.
  - c. Southwark Labour's manifesto commitment to continuing to make Southwark a borough where all migrants feel welcome, with families who have lived here for generations living alongside people who have newly arrived from every corner of the globe to make our borough their home.
5. Council assembly condemns:
- a. The "Hostile Environment" policies initiated by Theresa May as Home Secretary of the coalition government, which have continued during her time as Prime Minister, which have deliberately made it harder for those who cannot prove their right to remain in the UK to access basic services, work, or take part in civic life. The "Hostile Environment" policies include a "deport first, appeal later" approach, which has led to people being wrongly deported.
6. Council assembly notes:
- a. That as a result of the "Hostile Environment" policies, many of the Windrush generation were targeted by the Home Office and assumed to have entered the country illegally.
  - b. That as a result of this, people from the Windrush generation, their families and descendants lost their jobs, homes, ability to access NHS treatment for free, were refused re-entry into the UK, threatened with deportation, and at least 63 people were wrongly deported.
  - c. The work of organisations including the Joint Council for the Welfare of Immigrants, BME (black and minority ethnic) Lawyers 4 Justice, the Runnymede Trust, Southwark's three Labour MPs, and the All Parliamentary Group on Race who have raised the profile of this issue, directly assisted those who have been affected by it, and lobbied the Government for an immediate end to the "Hostile Environment" policies.
  - d. The work of local groups such as Black Cultural Archives based in Brixton and Southwark Law Centre who have supported our residents to get their status confirmed and fought for financial compensation for jobs, homes and livelihoods lost.
7. Council assembly believes:
- a. Southwark's diverse society is a cause for celebration, not concern.
  - b. The treatment of the Windrush generation and their descendants by this Conservative government and the previous Liberal Democrat/Conservative coalition government has been appalling, racist, and inexcusable, and must be condemned.
8. Council assembly resolves to call on cabinet:
- a. To continue to work with Southwark's three Labour MPs to assist those who have been targeted, criminalised, or refused access to services they should be entitled to.
  - b. To continue to actively condemn and call for an immediate halt to all the government's "Hostile Environment" policies.
  - c. To call on the government to take actions to redress and compensate those who have been affected by the "Hostile Environment" and ensure that such a

- scandal does not take place again.
- d. To ensure through council policies that Southwark remains a welcoming place to live and work for people from all over the world.
- e. To review and ensure all council policies seek to reduce the impact of the “Hostile Environment”.
- f. To work together with other London Boroughs to ensure a joined-up approach to mitigating and eradicating this scandal.

### **Sustainable public health funding**

That the motion referred from council assembly as a recommendation to cabinet, set out below be agreed:

1. Council assembly notes:
  - a. That the public health grant funds vital services and functions that prevent ill health and contribute to the future sustainability of the NHS.
  - b. That local authorities like Southwark are responsible for delivering most of these services, but their ability to do so is compromised by public health grant reductions and the broader funding climate.
  - c. That in 2018/19 and 2019/20 every local authority will have less to spend on public health than the year before, and by 2020/21 the Government is looking to phase out the Public Health Grant entirely, meaning that public health will only be funded through business rate retention.
  - d. That areas with high levels of deprivation often suffer the worst health outcomes, and so need higher levels of funding in order to tackle the greater public health challenges in the area.
  - e. That around four in ten cancers are preventable, largely through avoidable risk factors, such as stopping smoking, keeping a healthy weight and cutting back on alcohol. Smoking accounts for 80,000 early deaths every year and remains the largest preventable cause of cancer in the world. Smoking-related ill health costs local authorities £760 million every year in social care costs. Additionally, obesity and alcohol account for 30,000 and 7,000 early deaths each year respectively. All three increase the risk of: cancer, diabetes, lung and heart conditions, poor mental health and create a subsequent burden on health and social care.
  - f. Supporting people to stop smoking, drinking excessively, and eating unhealthily falls within the remit of public health, but if there is insufficient funding, it becomes harder for public health services to support people to live healthier lives.
2. Council assembly believes:
  - a. That the impact of cuts to public health on our communities cannot and should not be ignored.
  - b. That unless we restore public health funding, our health and care system will remain locked in a ‘treatment’ approach, which is neither economically viable nor protects the health of Southwark residents.
  - c. That it is vital that Southwark and other local authorities delivering public health services have enough funding to provide the services that our residents need.
3. Council assembly resolves to call on cabinet to:
  - a. Support Cancer Research UK’s call for increased and sustainable public health funding.

- b. Continue to lobby the Government to deliver increased investment in public health and support a sustainable health and social care system by taking a 'prevention first' approach.
- c. Continue to support and fund public health initiatives to the best of the council's abilities which will deliver the best outcomes for our residents, and prevent ill-health, reduce inequalities, and support a health and care social system that is fit for the future.

**18. 1 ANN MOSS WAY, ROTHERHITHE AND FLEXIBILITY TO ACQUIRE SITES FOR COUNCIL HOUSING DEVELOPMENT FIELD\_PAGE\_RANGE**

**RESOLVED:**

**Decisions of the Cabinet**

1. That pursuant to s120 of the Local Government Act 1972 and s9 of the Housing Act 1985, the council be authorised to acquire the freehold interest in the property shown edged red on the plan at Appendix A of the report.
2. That the principal purchase terms, set out in full in paragraph 5 of the closed version of this report and substantially in paragraph 18 of the open report, be authorised.
3. That authority be delegated to the director of regeneration authority to agree the details of the acquisition.

**Decisions of the Leader of the Council**

4. That authority be delegated to the director of regeneration in consultation with the strategic director of housing and modernisation, the strategic director of finance and governance and the cabinet member for social regeneration, great estates and new council homes to acquire sites in furtherance of the delivery of the council's housing delivery programme.
5. That in light of the amendment to recommendation 4 and for clarity, the report title for both open and closed reports be changed to:  
  
1 Ann Moss Way Rotherhithe and flexibility to acquire sites for council housing development.

**19. POLICY AND RESOURCES STRATEGY 2019-20 FIELD\_PAGE\_RANGE**

**RESOLVED:**

1. That the provisional local government finance settlement announced on 13 December 2018, key headlines being set out in this report (paragraphs 29 – 42 of the report) be noted.
2. That as reported to cabinet in September 2018 and recognising the continued uncertainty for local government funding, it be noted that the intention remains for the council to prepare a balanced one-year 2019-20 budget for approval by cabinet in advance of council assembly in February 2019 (paragraph 21 of the report).

3. That the current budget options proposed to help achieve a balanced budget 2019-20 (Appendices C to F of the report) be noted.
4. That the proposed increase to the Southwark element of the council tax in line with the government threshold by 2.99% in recognition of the spending pressures in services, particularly those that protect and support vulnerable people (paragraph 51 – 59 of the report) be noted.
5. That it be noted that the budget proposals for 2019-20 contained within the report include:
  - Estimated general grant resources likely to be available arising from the provisional settlement (Appendix A), a reduction of £8.565m from 2018-19
  - Improved Better Care Fund resources totalling £15.752m, an increase of £3.168m from 2018-19
  - Additional one-off social care grants of circa £4.254m announced in the Autumn 2018 budget
  - Retained business rates growth of £25.0m (paragraph 62 to 65), an increase of £3.250m over 2018-19 arising from proceeds generated by continued regeneration in the borough; plus an estimated surplus brought forward of £1.158m
  - Estimated council tax revenue of £110.532m, including £2.476m additional income arising from growth in the tax base; £0.4m from increased premium on long-term empty properties; £3.209m additional income generated from increasing council tax by 2.99%; an estimated collection fund surplus of £3.860m
  - No change to the council tax reduction scheme for 2019-20 for our pension age and vulnerable and least well off households
  - Planned contingency to be maintained at £4m to mitigate underlying budget risks. (paragraph 99 of the report).
6. That it be noted that the following savings, commitments and pay and price pressures have been proposed to help ensure the delivery of a balanced budget in 2019-20 (Appendices C – F of the report):
  - Efficiency savings of £13.905m
  - Income generation of £4.810m
  - Savings impacting on services of £0.900m
  - Commitments and growth of £16.206m
  - Pay Award and contractual inflation of £8.450m
  - Debt financing costs of £3.809m.
7. That it be noted that in order to ensure that the base budget is on a secure financial footing a number of commitments are proposed for 2019-20 totalling £16.206m, including:
  - £8.072m for children's and adult's services funded principally from the growth in the Improved Better Care Fund (£3.168m) and additional social care funding (4.254m)
  - A net increase of £3.2m to further support spending pressures on temporary accommodation and £0.7m no recourse to public funds (NRPF),

8. That it be noted that the current budget proposed for 2019-20 is balanced, after the incorporation of updated proposals and 2.99% council tax increase.
9. That the Dedicated Schools Allocation of £321.5m and the pressure on High Needs provision (paragraphs 43-50 of the report) be noted.
10. That the creation of the London Devolution Reserve and proposed commitments (paragraphs 66 – 69 of the report) be approved.
11. That the ongoing negotiations regarding the continuation of the London Business Rates Pool arrangement into 2019-20 (paragraphs 71 – 72 of the report) be noted.
12. That the departmental narratives (Appendix B of the report) and the equality analyses provided for the budget proposals be noted.
13. That the consultation that took place prior to agreeing the indicative budget options for 2017-18 and 2018-19 be noted and officers be instructed to undertake further consultation for new budget options where necessary or appropriate (paragraphs 100 – 101 of the report).
14. That it be noted that the report to cabinet on 22 January 2019 will be considered by overview and scrutiny committee on 28 January 2019 and that any recommendations arising will be incorporated into the final report to cabinet on 5 February 2019 for recommendation to council assembly on 27 February 2019 (paragraph 102 of the report).

**20. GATEWAY 1: PROCUREMENT STRATEGY APPROVAL - CONTRACTOR SERVICES FOR THE DELIVERY OF SCEAUX GARDENS** FIELD\_PAGE\_RANGE

**RESOLVED:**

1. That the strategy of procuring the works contractor for Sceaux Gardens through a two stage restricted OJEU tender process outlined in the report for new homes delivery with a total estimated contract sum of £24,000,000 with phase 1 expected to commence in April 2019 and be completed within 18 months, and phase 2 anticipated to be completed within 18 months following this, be approved.
2. That of the award decision for the three Gateway 2 reports for Sceaux Gardens (Principle Development Agreement and the subsequent build contracts for the first and second phases) be delegated to the strategic director of housing and modernisation, in consultation with the cabinet member for social regeneration, great estates and new council homes, for the reason outlined in paragraph 33 of the report.

**21. REGENERATION THAT WORKS FOR ALL FRAMEWORK AND SOCIAL REGENERATION INDICATORS** FIELD\_PAGE\_RANGE

**RESOLVED:**

1. That the *Regeneration That Works For All* Framework (Appendix 1 of the report) as Southwark's approach to social and inclusive regeneration be agreed.

2. That the social regeneration Indicators (Appendix 2 of the report) be agreed as the high-level indicators that will be used to monitor the impact of the social regeneration work across the borough.
3. That cabinet receive a report back in a twelve months time to provide an update on the social regeneration indicators.

## **EXCLUSION OF THE PRESS AND PUBLIC**

That the press and public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in category 3 of paragraph 10.4 of the access to information procedure rules of the Southwark Constitution.

The following is a summary of the decisions taken in the closed part of the meeting.

### **22. MINUTES FIELD\_PAGE\_RANGE**

The minutes of the closed meeting held on 11 December 2018 were approved as a correct record and signed by the chair.

### **23. NEW LIBRARY AND HERITAGE CENTRE FOR WALWORTH FIELD\_PAGE\_RANGE**

The cabinet considered the closed information relating to this item. Please see item 12 for the decision.

### **24. 1 ANN MOSS WAY, ROTHERHITHE AND FLEXIBILITY TO ACQUIRE SITES FOR COUNCIL HOUSING DEVELOPMENT FIELD\_PAGE\_RANGE**

The cabinet considered the closed information relating to this item. Please see item 18 for the decision.

The meeting ended at 6.05pm.

**CHAIR:**

**DATED:**

**DEADLINE FOR NOTIFICATION OF CALL-IN UNDER SECTION 21 OF THE OVERVIEW AND SCRUTINY PROCEDURE RULES IS MIDNIGHT, WEDNESDAY 30 JANUARY 2019.**

**THE ABOVE DECISIONS WILL NOT BE IMPLEMENTABLE UNTIL AFTER THAT DATE. SHOULD A DECISION OF THE CABINET BE CALLED-IN FOR SCRUTINY, THEN THE RELEVANT DECISION WILL BE HELD IN ABEYANCE PENDING THE OUTCOME OF SCRUTINY CONSIDERATION.**